



# LOGAN COUNTY

# **Financial Report**

For the fiscal year ended June 30, 2020



State Auditor & Inspector

#### LOGAN COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2020

This publication, issued by the Oklahoma State Auditor and Inspector's Office as authorized by 19 O.S. § 171, has not been printed, but is available on the agency's website (<u>www.sai.ok.gov</u>) and in the Oklahoma Department of Libraries Publications Clearinghouse Digital Prairie Collection (<u>http://digitalprairie.ok.gov/cdm/search/collection/audits/</u>) pursuant to 65 O.S. § 3-114.



# Cindy Byrd, CPA | State Auditor & Inspector

2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

June 30, 2022

#### TO THE CITIZENS OF LOGAN COUNTY, OKLAHOMA

Transmitted herewith is the audit of Logan County, Oklahoma for the fiscal year ended June 30, 2020. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

This report is a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.) and shall be open to any person for inspection and copying.

Sincerely,

ndi Byrd

CINDY BYRD, CPA OKLAHOMA STATE AUDITOR & INSPECTOR

#### **Board of County Commissioners**

District 1 – Marven Goodman District 2 – Michael Pearson District 3 – Monty Piearcy

## **County Assessor**

Wayne Murphey

## **County Clerk**

Troy Cole

## **County Sheriff**

Damon R. Devereaux

#### **County Treasurer**

Sherri Longnecker

#### **Court Clerk**

Cheryl Smith

#### **District Attorney**

Laura Austin Thomas

#### LOGAN COUNTY, OKLAHOMA FOR THE FISCAL YEAR ENDED JUNE 30, 2020

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FINANCIAL SECTION



# Cindy Byrd, CPA | State Auditor & Inspector

2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

#### **Independent Auditor's Report**

TO THE OFFICERS OF LOGAN COUNTY, OKLAHOMA

#### **Report on the Financial Statement**

We have audited the total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Logan County, Oklahoma, as of and for the year ended June 30, 2020, and the related notes to the financial statement, which collectively comprise the County's basic financial statement as listed in the table of contents.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the regulatory basis of accounting described in Note 1, and for determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statement is prepared by Logan County using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Logan County as of June 30, 2020, or changes in financial position for the year then ended.

#### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the total receipts, disbursements, and changes in cash balances for all county funds of Logan County, as of and for the year ended June 30, 2020, in accordance with the basis of accounting described in Note 1.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the total of all county funds on the financial statement. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statement.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the financial statement.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2022, on our consideration of Logan County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part

of an audit performed in accordance with *Government Auditing Standards* in considering Logan County's internal control over financial reporting and compliance.

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CINDY BYRD, CPA OKLAHOMA STATE AUDITOR & INSPECTOR

June 23, 2022

**REGULATORY BASIS FINANCIAL STATEMENT** 

#### LOGAN COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	Beginning Cash Balances July 1, 2019		Receipts Apportioned		Transfers In		Transfers Out		Disbursements		Ending Cash Balances June 30, 2020	
County Funds:												
County General Fund	\$	2,204,062	\$	5,947,679	\$	500,000	\$	500,000	\$	5,267,471	\$	2,884,270
County Highway Cash		1,590,369		4,275,364		530,000		530,000		4,321,046		1,544,687
Sheriff Fee Cash		720,190		1,265,012		-		-		1,418,907		566,295
County Clerk Fee Cash		238,696		27,851		30,000		30,000		20,396		246,151
Resale Property		393,149		292,647		-		-		313,643		372,153
County Clerk Preservation		188,189		95,245		-		-		110,207		173,227
County Bridge and Road Improvement		710,034		468,086		-		-		236,000		942,120
Oaksprings Road		41,854		7,540		-		-		-		49,394
Sherwood Road		8,794		2,524		-		-		-		11,318
County Treasurer Mortgage Certification Fee		2,963		13,570		-		-		8,604		7,929
Evergreen Hills Road		23,319		1,772		-		-		-		25,091
County Sales Tax Fire Districts		2,463,474		968,589		-		-		1,020,852		2,411,211
Jail Sales Tax		659,276		961,112		-		-		1,293,987		326,401
County Assessor Fee Cash		12,469		2,493		-		-		11,323		3,639
Sheriff Commissary		136,551		136,412		-		-		190,449		82,514
Reward Fund		1,219		-		-		-		-		1,219
Local Emergency Planning Committee Grant		14,291		1,000		-		-		-		15,291
Emergency Management		7		-		-		-		-		7
Sheriff Revolving		3,502		-		-		-		-		3,502
County Health Department		1,141,675		1,259,276		-		-		920,576		1,480,375
Sheriff Training		2,841		445		-		-		1,942		1,344
Sheriff Drug Forfeiture		2,815		-		-		-		-		2,815
Sheriff Drug Cash Fund		2,004		-		-		-		-		2,004
Spring Ridge Road		5,537		958		-		-		-		6,495
Court Fund Salaries		134,383		65,697		-		-		52,250		147,830
Highway Sales Tax		1,277,775		996,504		-		-		1,272,657		1,001,622
FEMA - 2014 Wildfire		2,537		-		-		-		-		2,537
Floodplain		8,625		825		-		-		775		8,675
County Donations		151,339		116,018		-				229,832		37,525
Total - All County Funds		12,141,939	\$	16,906,619	\$	1,060,000	\$	1,060,000	\$	16,690,917	\$	12,357,641

The notes to the financial statement are an integral part of this statement.

#### 1. Summary of Significant Accounting Policies

#### A. <u>Reporting Entity</u>

Logan County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical districts, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

#### B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included within the financial statement:

County General Fund - accounts for the general operations of the government.

<u>County Highway Cash</u> – accounts for state, local, and miscellaneous receipts and disbursements are for the purpose of constructing and maintaining county roads and bridges.

<u>Sheriff Fee Cash</u> – accounts for the collection and disbursement of sheriff process service fees as restricted by state statute.

<u>County Clerk Fee Cash</u> – accounts for lien collections and disbursements as restricted by state statute.

<u>Resale Property</u> – accounts for the collection of interest and penalties on delinquent ad valorem taxes and the disposition of same as restricted by state statute.

<u>County Clerk Preservation</u> – accounts for fees collected for instruments filed in the County Clerk's office as restricted by state statute for preservation of records.

<u>County Bridge and Road Improvement</u> – accounts for state receipts and disbursements are for the purpose of constructing and maintaining county roads and bridges.

<u>Oaksprings Road</u> – accounts for collections from tax levies. Disbursements are for the maintenance and improvement of Oaksprings Road.

<u>Sherwood Road</u> – accounts for collections from tax levies. Disbursements are for the maintenance and improvement of Sherwood Road.

<u>County Treasurer Mortgage Certification Fee</u> – accounts for the collection of fees by the Treasurer for mortgage tax certificates and the disbursement of the funds as restricted by state statute.

<u>Evergreen Hills Road</u> – accounts for collections from tax levies. Disbursements are for the maintenance and improvement of Evergreen Hills Road.

<u>County Sales Tax Fire Districts</u> – accounts for the collection of sales tax revenue and the disbursement of funds as restricted by the sales tax ballot.

<u>Jail Sales Tax</u> – accounts for the collection of sales tax revenue and the disbursement of funds as restricted by the sales tax ballot.

<u>County Assessor Fee Cash</u> – accounts for the collection of fees for copies and the disbursement of funds as restricted by state statute.

<u>Sheriff Commissary</u> – accounts for profits on commissary sales in the County jail. Disbursements are to improve or provide jail services as restricted by state statute.

<u>Reward Fund</u> – accounts for revenues from state and county penalties collected for littering and disbursed by the County Sheriff to offer rewards to citizens who provide information for the furtherance of a case.

<u>Local Emergency Planning Committee Grant</u> – accounts for the receipt and disbursement of funds from state and local governments as restricted by the grant agreement.

<u>Emergency Management</u> – accounts for the receipt and disbursement of funds from state and local governments for the operations of the Emergency Management office.

<u>Sheriff Revolving</u> – accounts for the receipt of funds from federal, state, and local governments for the housing of federal, state, and local inmates. Disbursements are for the lawful operations of the jail.

<u>County Health Department</u> – accounts for monies collected on behalf of the county health department from ad valorem taxes, state and local revenues, and miscellaneous fees charged

by the county health department. Disbursements are for the operation of the county health department.

<u>Sheriff Training</u> – accounts for unclaimed property. Disbursements are for officer training, equipment, and crime prevention.

<u>Sheriff Drug Forfeiture</u> – accounts for money awarded to the County Sheriff's office in drug forfeiture cases. Disbursements are for the lawful operation of the Sheriff's office to be used for enforcement of controlled dangerous substance laws, drug abuse prevention, and education.

<u>Sheriff Drug Cash Fund</u> – accounts for the funds used by the County Sheriff's undercover agents in drug busts. Disbursements are to be used to purchase narcotics and/or information.

<u>Spring Ridge Road</u> – accounts for collections from tax levies. Disbursements are for the maintenance and improvement of the Spring Ridge Road addition.

<u>Court Fund Salaries</u> – accounts for funds deposited to be used for payroll for the Court Clerk's office.

<u>Highway Sales Tax</u> – accounts for the collection of sales tax revenue and disbursement of funds as restricted by the sales tax ballot.

 $\underline{\text{FEMA}} - 2014$  Wildfire – accounts for the collections of federal grant money from the Department of Homeland Security. Disbursements are for reimbursement of emergency personnel and equipment expenses associated with a large wildfire in 2014.

<u>Floodplain</u> – accounts for collection of permit fees for building or construction projects being completed on floodplain land. Disbursements are for maintenance and operations of floodplain activities.

<u>County Donations</u> – accounts for monies donated to the County and disbursements restricted by the Board of County Commissioners' resolution.

#### C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 allows Oklahoma counties to present their financial statement in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) or on

a regulatory basis. The County has elected to present their financial statement on a regulatory basis in conformity with Title 19 O.S. § 171, which specifies the format and presentation of such regulatory basis financial statements: county governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue with all other funds included in the audit presented in the aggregate in a combining statement. However, the County has elected to present all funds included in the audit in the Statement of Receipts, Disbursements, and Changes in Cash Balances—Regulatory Basis.

#### D. <u>Budget</u>

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved for the respective fund by office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

#### E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

#### 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. The County Treasurer, according to the law, shall give notice of delinquent taxes and special assessments by publication once a week for two consecutive weeks at any time after April 1, but prior to the end of September following the year the taxes were first due and payable. Unpaid real property taxes become a lien upon said property after the treasurer has perfected the lien by public notice.

Unpaid delinquent personal property taxes are usually published in May. If the taxes are not paid within 30 days from publication, they shall be placed on the personal tax lien docket.

#### **3.** Other Information

#### A. <u>Pension Plan</u>

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

#### B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides postretirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

#### C. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; however, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

#### D. Sales Tax

#### Sales Tax of August 26, 2014

On August 26, 2014, the voters of Logan County approved a three-fourths of one percent (3/4 of 1%) sales tax effective January 1, 2015 and be limited in duration to ten (10) years, terminating on December 31, 2024. The revenues from such tax be allocated and used for the following purposes: one-third (1/3) for road and bridge maintenance and improvements; one-third (1/3) for maintenance and operations of the Logan County Jail, including payment of employee salaries necessary for that purpose; and one-third (1/3) for maintenance, repairs, personnel benefits, personnel training, equipment purchases and/or capital outlay of fire departments located within Logan County. These funds are accounted for in the Highway Sales Tax fund, Jail Sales Tax fund, and County Sales Tax Fire Districts fund.

#### E. Interfund Transfers

During the fiscal year, the County made the following transfers between cash funds:

- \$500,000 was transferred from the County Highway Cash fund to the County General Fund as a loan in accordance with 68 O.S. §3021.
- \$500,000 was transferred from the County General Fund to the County Highway Cash fund to repay the loan in accordance with 68 O.S. \$3021.
- \$30,000 was transferred from the County Highway Cash fund to the County Clerk Fee Cash fund as a loan in accordance with 68 O.S. \$3021.
- \$30,000 was transferred from the County Clerk Fee Cash fund to the County Highway Cash fund to repay the loan in accordance with 68 O.S. \$3021.

SUPPLEMENTARY INFORMATION

#### LOGAN COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	General Fund					
	Budget	Actual	Variance			
District Attorney - County	\$ 37,556	\$ 28,507	\$ 9,049			
County Sheriff	1,204,966	1,149,215	55,751			
County Treasurer	125,104	123,202	1,902			
County Commissioners	234,210	222,026	12,184			
OSU Extension	109,101	64,686	44,415			
County Clerk	324,310	245,789	78,521			
Court Clerk	181,299	160,699	20,600			
County Assessor	265,304	236,339	28,965			
Revaluation of Real Property	375,145	360,437	14,708			
General Government	1,544,886	763,639	781,247			
Excise - Equalization Board	2,900	-	2,900			
County Election Expense	145,396	123,994	21,402			
Insurance - Benefits	2,073,859	1,609,303	464,556			
Charity	1,750	1,200	550			
Civil Defense	63,570	61,837	1,733			
Highway Budget Account	15	-	15			
County Audit Budget Account	49,936	-	49,936			
Free Fair Budget Account	148,300	143,652	4,648			
Total Expenditures, Budgetary Basis	\$ 6,887,607	\$ 5,294,525	\$ 1,593,082			

#### LOGAN COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—HEALTH FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	_	Health Fund					
		Budget		Actual	Variance		
Health and Welfare	\$	1,828,669	\$	952,461	\$	876,208	
Total Expenditures, Budgetary Basis	\$	1,828,669	\$	952,461	\$	876,208	

#### **1. Budgetary Schedules**

The Comparative Schedules of Expenditures—Budget and Actual—Budgetary Basis for the General Fund and the Health Fund present comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Statement of Receipts, Disbursements, and Changes in Cash Balances because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

INTERNAL CONTROL AND COMPLIANCE SECTION



# Cindy Byrd, CPA | State Auditor & Inspector

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#### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

#### TO THE OFFICERS OF LOGAN COUNTY, OKLAHOMA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the total—all county funds of the accompanying Statement of Receipts, Disbursements, and Changes in Cash Balances of Logan County, Oklahoma, as of and for the year ended June 30, 2020, and the related notes to the financial statement, which collectively comprise Logan County's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated June 23, 2022.

Our report included an adverse opinion on the financial statement because the statement is prepared using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County as of and for the year ended June 30, 2020, on the basis of accounting prescribed by Oklahoma state law, described in Note 1.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered Logan County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of Logan County's internal control. Accordingly, we do not express an opinion on the effectiveness of Logan County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any

deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Logan County's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters regarding statutory compliance that we reported to the management of Logan County, which are included in Section 2 of the schedule of findings and responses contained in this report.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CINDY BYRD, CPA OKLAHOMA STATE AUDITOR & INSPECTOR

June 23, 2022

SECTION 1—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

None reported.

SECTION 2—This section contains certain matters not required to be reported in accordance with *Government Auditing Standards*. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

# Finding 2020-008 - Lack of Internal Controls and Noncompliance Over the Inmate Trust Checking Account and Sheriff Commissary Fund (Repeat Finding)

**Condition:** Upon inquiry and review over the Inmate Trust Fund Checking Account and the Sheriff Commissary Fund, the following was noted:

- The county does not have an adequate segregation of duties to ensure that duties assigned to individuals are done so in a manner that would not allow one individual to control both the recording function and the procedures relative to processing a transaction.
- Deposits are not made daily.
- The annual report for the Sheriff's Commissary Fund was not filed with the Board of County Commissioners by January 15<sup>th</sup>.
- Even though the office has a standard procedure for unclaimed funds, the procedures have not been applied for unclaimed funds.

**Cause of Condition:** Policies and procedures have not been designed and implemented regarding the Inmate Trust Fund Checking Account and Sheriff Commissary Fund.

**Effect of Condition:** These conditions resulted in noncompliance with state statutes. Also, without proper accounting and safeguarding of the Inmate Trust Fund Checking Account and the Sheriff Commissary Fund, there is an increased risk of misappropriation of funds.

**Recommendation:** OSAI recommends the following:

- Key duties and responsibilities should be segregated among different individuals to reduce the risk of error or fraud. No one individual should have the ability to authorize transactions, have physical custody of assets, and record transactions.
- All collections should be deposited daily in accordance with 19 O.S. § 682.
- The annual report for the Sheriff's Commissary Fund should be filed with the Board of County Commissioners in accordance with 19 O. S. § 180.43 (D).
- Unclaimed inmate monies should comply with 22 O.S. § 1325 (F, H).

# Management Response:

**County Sheriff:** 

- Logan County Sheriff's Office (LCSO) will have a team of 2 employees that will receipt money orders or checks from the drop box and kiosk and prepare daily deposits. A separate team of two employees will audit monthly ledger reports and bank statements to ensure for balancing of all jail trust monies. Once audit and balancing are complete, a check of profit will be written and sent to the County Treasurer for deposit into the Sheriff Commissary M&O.
- LCSO will deposit daily.
- LCSO will prepare the annual report of Commissary Fund and present it to the Board of County Commissioners by January 15<sup>th</sup> of each year.
- LCSO will work with the District Attorney's Office to resolve pending unclaimed funds. Once policies and procedures are developed, we will work to resolve all unclaimed funds from the old commissary account.

**Criteria:** The United States Government Accountability Office's *Standards for Internal Control in the Federal Government* (2014 version) aided in guiding our assessments and conclusion. Although this publication (GAO Standards) addresses controls in the federal government, this criterion can be treated as best practices and may be applied as a framework for an internal control system for state, local, and quasi-governmental entities.

The GAO Standards – Principle 10 – Design Control Activities – 10.03 states in part:

#### Segregation of Duties

Management divides or segregates key duties and responsibilities among different people to reduce the risk of error, misuse, or fraud. This includes separating the responsibilities for authorizing transaction, processing and recording them, reviewing the transactions, and handling any related assets so that no one individual controls all key aspects of a transaction or event.

The GAO Standards – Principle 10 – Segregation of Duties states:

10.12 – Management considers segregation of duties in designing control activity responsibilities so that incompatible duties are segregated and, where such segregation is not practical, designs alternative control activities to address the risk.

10.13 – Segregation of duties helps prevent fraud, waste, and abuse in the internal control system. Management considers the need to separate control activities related to authority, custody, and accounting of operations to achieve adequate segregation of duties. In particular, segregation of duties can address the risk of management override. Management override circumvents existing control activities and increases fraud risk. Management addresses this risk through segregation of duties, but cannot absolutely prevent it because of the risk of collusion, where two or more employees act together to commit fraud.

10.14 – If segregation of duties is not practical within an operational process because of limited personnel or other factors, management designs alternative control activities to address the risk of fraud, waste, or abuse in the operational process.

- Title 19 O.S. § 180.43 (D) states in part, "The sheriff shall file an annual report on any said commissary under his or her operation no later than January 15 of each year."
- Title 22 O.S. § 1325 (F, H) outlines the procedures for disposing unclaimed property.
- Title 19 O.S. § 682 states in part: "It shall be the duty of each and every county officer, county board, county commissioner and all members and employees of either thereof, to deposit daily in the official depository designated in Section 681 of this title..."





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